

Governance Structures for Regional Ethnic Policy in the Russian Federation

Karina Mikirova

Governance Structures for Regional Ethnic Policy in the Russian Federation

*Interactions between state and non-state
actors within negotiation platforms*

Bibliografische Informationen der Deutschen Nationalbibliothek

Die Deutsche Nationalbibliothek verzeichnet diese Publikation in der Deutschen Nationalbibliografie; detaillierte bibliografische Daten sind im Internet über <http://dnb.ddb.de> abrufbar

Die Dissertation wurde unter dem Titel "Governance Structures in Regional Ethnic Policy in the Russian Federation: A Cross-Regional Comparison. Interactions between state and non-state actors within negotiation platforms on youth ethnic issues" bei der Philosophischen Fakultät der Heinrich-Heine-Universität Düsseldorf eingereicht

D 61

ISBN 978-3-86573-965-0

© 2016 Wissenschaftlicher Verlag Berlin

Olaf Gaudig & Peter Veit GbR

www.wvberlin.de / www.wvberlin.com

Alle Rechte vorbehalten.

Dieses Werk ist urheberrechtlich geschützt.

Jede Verwertung, auch einzelner Teile, ist ohne Zustimmung des Verlages unzulässig. Dies gilt insbesondere für fotomechanische Vervielfältigung sowie Übernahme und Verarbeitung in EDV-Systemen.

Druck und Bindung: SDL – Digitaler Buchdruck, Berlin

Printed in Germany

€ 38,00

To my parents
(моим родителям)

TABLE OF CONTENTS

ACKNOWLEDGEMENTS / DANKSAGUNG	11
TABLES AND FIGURES.....	15
LIST OF ACRONYMS.....	16
EXECUTIVE SUMMARY / ZUSAMMENFASSUNG.....	17
PART 1	
CONCEPTUALIZATION OF THE INTERACTION BETWEEN STATE AND NON-STATE ACTORS IN NEGOTIATIONS ON ETHNIC YOUTH ISSUES	21
1. Introduction	21
1.1 Research Interests and Research Goal	21
1.2 Research Relevance and Gaps.....	28
1.3 Research Questions and Design	32
2. Theoretical Background.....	34
2.1 Question 1: Establishment of Negotiation Platforms for Interaction between State and Non-State Actors: the Participants and the Reasons ..	34
2.1.1 Concept of Governance	34
2.1.2 Theory of Democracy and Authoritarianism.....	35
2.1.3 Hypothesis 1: State Domination in the Establishment of Negotiation Platforms.....	36
2.2 Question 2: Factors Determining Hierarchy or Non-Hierarchy of Negotiation Platforms	37
2.2.1 Concept of Governance	37
2.2.2 New Institutionalism.....	40
2.2.3 Hypothesis 2: Resource Interdependence.....	41
2.2.4 Hypothesis 3: Strategy of Attracting Investment as a Catalyst for Resource Interdependence.....	42
2.3 Question 3: Types of State and Non-State Relations within Negotiation Platforms	43

2.3.1 Classification of State and Non-State Relations within Negotiation Platforms	43
3. Analytical Framework	48
3.1 Actor-Centred Institutionalism	48
3.2 Classification of State and Non-State Relations	49
3.3 Analytical Model	50
3.4 Operationalization	52
4. Methodology.....	56
5. Case Selection: Selected Regions and Negotiation Platforms.....	62
5.1 Similarities between the Krasnodar and Stavropol Regions.....	62
5.2 Differences between the Krasnodar and Stavropol Regions.....	74
5.3 Selected Regional Negotiation Platforms.....	77
PART 2	
THE FEDERAL LEVEL: THE PATH TO NEGOTIATION PLATFORMS FOR STATE AND NON-STATE INTERACTION ON ETHNIC YOUTH ISSUES	81
1. Russian Civil Society: The Path to Negotiation Platforms.....	81
1.1 State of Russian Civil Society	81
1.2 State and Non-State Interactions in Modern Russia	85
1.3 Legislative ‘Loopholes’ in the Regulation of Negotiation Platforms’ Work	96
2. Ethnic and Youth Policies as a Field of Interaction between the State and Non-State Actors.....	99
2.1 Historical Background of Ethnic Policy	101
2.2 New Challenges and Legislation for Ethnic Policy.....	104
2.3 The Youth Component of Ethnic Policy and the Ethnic Component of Youth Policy	109

2.4 Actor Constellation in Policies: Interests of State and Non-State Actors .	113
2.5 Competitiveness of Federal Centre and Regions in Ethnic and Youth Policies	118

PART 3

THE REGIONAL LEVEL: MODES OF INTERACTION WITHIN NEGOTIATION PLATFORMS FOR STATE AND NON-STATE INTERACTION ON ETHNIC YOUTH ISSUES

1. State of Russian Regional Civil Society.....	125
2. Regional Ethnic Policy	132
2.1 State of the Regional Ethnic Sphere.....	132
2.2 Regional Ethnic Legislation	142
3. State and Non-State Interaction within Negotiation Platforms on Ethnic Youth Issues.....	144
3.1 Actor Constellations Working on the Issue	147
3.1.1 State and Non-State Actors: Types.....	147
3.1.2 State and Non-State Actors: Interests.....	151
3.1.3 State and Non-State Actors: Resource Interdependence	157
3.2 Formal Institutional Settings of Negotiation Platforms.....	166
3.2.1 Stavropol Region: Advisory Body for Interethnic Affairs.....	166
3.2.2 Stavropol Region: Youth Advisory Body for Interethnic Affairs ...	167
3.2.3 Krasnodar Region: Negotiation Platform for Ethnic Issues	169
3.2.4 Krasnodar Region: Advisory Body for Socially Important Issues ..	171
3.3 Interactions of State and Non-State Actors within Negotiation Platforms	175
3.3.1 Stavropol Region: Advisory Body for Interethnic Affairs.....	175
3.3.2 Stavropol Region: Youth Advisory Body for Interethnic Affairs ...	181
3.3.3 Krasnodar Region: Negotiation Platform for Ethnic Issues	183
3.3.4 Krasnodar Region: Advisory Body for Socially Important Issues .	186

PART 4	
THEORETICAL CLASSIFICATION OF EMPIRICAL RESULTS	197
1. Research Design and Results	199
2. Theoretical Importance of Empirical Results	209
REFERENCE LIST.....	213
1. List of Interviews	213
2. Bibliography	217